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**Decision date: 12 October 2022** 

# TOWN AND COUNTRY PLANNING (SCOTLAND) ACTS DEVELOPMENT MANAGEMENT PROCEDURE (SCOTLAND) REGULATIONS 2013

Retrospective Change of Use from residential (sui generis) to short-term let (sui generis)

At PF2 19 Murieston Crescent Edinburgh EH11 2LL

Application No: 22/01943/FUL

#### **DECISION NOTICE**

With reference to your application for Planning Permission registered on 11 April 2022, this has been decided by **Local Delegated Decision**. The Council in exercise of its powers under the Town and Country Planning (Scotland) Acts and regulations, now determines the application as **Refused** in accordance with the particulars given in the application.

Any condition(s) attached to this consent, with reasons for imposing them, or reasons for refusal, are shown below;

#### Conditions:-

1. The proposal is contrary to Local Development Plan Policy Hou 7 in respect of Inappropriate Uses in Residential Areas, as the use of the property as a short stay let will have a materially detrimental effect on the living conditions and amenity of nearby residents.

Please see the guidance notes on our <u>decision page</u> for further information, including how to appeal or review your decision.

Drawings 01, 02, represent the determined scheme. Full details of the application can be found on the Planning and Building Standards Online Services

The reason why the Council made this decision is as follows:

This determination does not carry with it any necessary consent or approval for the proposed development under other statutory enactments.

Should you have a specific enquiry regarding this decision please contact Benny Buckle directly at benny.buckle@edinburgh.gov.uk.

**Chief Planning Officer** 

**PLACE** 

The City of Edinburgh Council

#### **NOTES**

- 1. If the applicant is aggrieved by the decision to refuse permission for or approval required by a condition in respect of the proposed development, or to grant permission or approval subject to conditions, the applicant may require the planning authority to review the case under section 43A of the Town and Country Planning (Scotland) Act 1997 within three months beginning with the date of this notice. The Notice of Review can be made online at www.eplanning.scot or forms can be downloaded from that website. Paper forms should be addressed to the City of Edinburgh Planning Local Review Body, G.2, Waverley Court, 4 East Market Street, Edinburgh, EH8 8BG. For enquiries about the Local Review Body, please email localreviewbody@edinburgh.gov.uk.
- 2. If permission to develop land is refused or granted subject to conditions and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state and cannot be rendered capable of reasonably beneficial use by carrying out of any development which has been or would be permitted, the owner of the land may serve on the planning authority a purchase notice requiring the purchase of the owner of the land's interest in the land accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997.

# Report of Handling

Application for Planning Permission PF2 19 Murieston Crescent, Edinburgh, EH11 2LL

Proposal: Retrospective Change of Use from residential (sui generis) to short-term let (sui generis)

Item – Local Delegated Decision Application Number – 22/01943/FUL Ward – B07 - Sighthill/Gorgie

#### Recommendation

It is recommended that this application be **Refused** subject to the details below.

#### Summary

The proposal does not comply with the development plan as it does not comply with the relevant LDP policy. It will have a materially detrimental effect on the living conditions and amenity of nearby residents. It does not comply with the objectives of SPP, as it will not contribute towards sustainable development and a sustainable community. There are no material considerations that outweigh this conclusion. The proposed change of use is unacceptable.

# **SECTION A – Application Background**

#### Site Description

The application site relates to Flat PF2 at 19 Murieston Crescent, situated within a tenement style block comprising of seven other flats. It is a two bedroom flat, facing towards Murieston Crescent on the ground floor. Access is gained through a shared entranceway.

#### **Description Of The Proposal**

The application is for planning permission for the change of use (retrospective) from residential to short term let (sui-generis).

#### **Supporting Information**

Planning Statement

# Relevant Site History No relevant site history. Other Relevant Site History

No other relevant site history.

# Consultation Engagement

No consultations.

# **Publicity and Public Engagement**

Date of Neighbour Notification: 29 April 2022

**Date of Advertisement:** Not Applicable **Date of Site Notice:** Not Applicable

**Number of Contributors: 0** 

#### **Section B - Assessment**

#### **Determining Issues**

This report will consider the proposed development under Sections 25 and 37 of the Town and Country Planning (Scotland) Act 1997 (the 1997 Act):

Do the proposals comply with the development plan?

If the proposals do comply with the development plan, are there any compelling material considerations for not approving them?

If the proposals do not comply with the development plan, are there any compelling material considerations for approving them?

In the assessment of material considerations this report will consider:

- the Scottish Planning Policy presumption in favour of sustainable development, which is a significant material consideration due to the development plan being over 5 years old;
- equalities and human rights;
- public representations; and
- any other identified material considerations.

#### **Assessment**

To address these determining issues, it needs to be considered whether:

#### a) The proposals comply with the development plan?

The Development Plan comprises the Strategic and Local Development Plans. The relevant Edinburgh Local Development Plan 2016 (LDP) policies to be considered are:

- LDP Housing policy Hou 7
- LDP Transport policies Tra 2 and Tra 3.

The non-statutory Guidance for Business is a material consideration that is relevant when considering policy Hou 7 and the Edinburgh Design Guidance is a material consideration when considering policies Tra 2 and Tra 3.

Proposed Use/Principle of Development

The application site is situated in the urban area as defined in the adopted Edinburgh Local Development Plan (LDP) 2016.

The main policy that is applicable to the assessment of short-stay commercial visitor accommodation (SCVA) lets is LDP policy Hou 7 (Inappropriate Uses in Residential Areas) which states that developments, including changes of use which would have a materially detrimental impact on the living conditions of nearby residents, will not be permitted.

The non-statutory Guidance for Businesses states that an assessment of a change of use of dwellings to SCVA will have regard to:

- The character of the new use and of the wider area;
- The size of the property;
- The pattern of activity associated with the use including numbers of occupants, the period of use, issues of noise, disturbance and parking demand; and
- The nature and character of any services provided.

Paragraph 220 of the LDP acknowledges that tourism is the biggest source of employment in Edinburgh, providing jobs for over 31,000 people. Whilst there is not a specific LDP policy relating to the jobs created through the required care, maintenance and upkeep of SVCA properties, the economic benefits are a material planning consideration.

The property is located on the ground floor at 19 Murieston Crescent. Whilst the flat is close to Dalry Road, a busy mixed-use road, Murieston Crescent is itself quieter in nature and is primarily residential. The property is accessed by a shared doorway and ground floor hallway - this access is used by seven further properties.

The use as a short term let would allow multiple parties of visitors to come and go at the premises for inconsistent periods of time on a regular basis throughout the year in a manner dissimilar to that of a permanent resident. Guests would come and go frequently throughout the day and night conflicting with the amenity of immediate residential occupants. Temporary visitors are also likely to have less regard for the local amenity. This would increase the ambient background noise that residents would reasonably expect within the immediate area. This increase in frequency of movement to the flat at unsociable hours would damage the amenity of the immediate neighbours and adjacent properties.

The proposal will have a materially detrimental effect on the living conditions and amenity of nearby residents and therefore the proposal does not comply with LDP policy Hou 7.

#### **Parking**

LDP policy Tra 2 - Private Car Parking encourages low car provision where a development is accessible to public transport stops and that existing off-street car parking spaces could adequately accommodate the proposed development.

LDP policy Tra 3 - Private Cycle Parking supports development where proposed cycle parking and storage provision complies with the standards set out in Council Guidance.

There is no off street car parking available within the site. The site is accessible by public transport via bus. There is no cycle parking standards for SCVAs. Bikes could be parked within the property if required. The proposals comply with policies Tra 2 and Tra 3.

#### Conclusion in relation to the Development Plan

The proposal does not comply with LDP Policy Hou 7 as the change of use of this property to a short-term visitor let would materially harm neighbouring amenity.

# b) There are any other material considerations which must be addressed?

The following material planning considerations have been identified:

#### SPP - Sustainable development

Scottish Planning Policy (SPP) is a significant material consideration due to the LDP being over 5 years old. Paragraph 28 of SPP gives a presumption in favour of development which contributes to sustainable development. Paragraph 29 outlines the thirteen principles which should guide the assessment of sustainable development.

The proposal does not comply with Paragraph 29 of SPP. It would not protect the amenity of existing development nor contribute to a sustainable community and, therefore, will not contribute to sustainable development.

#### Emerging policy context

The Draft National Planning Framework 4 has been consulted on but has not yet been adopted. As such, little weight can be attached to it as a material consideration in the determination of this application.

While City Plan 2030 represents the settled will of the Council, it has not yet been submitted to Scottish Ministers for examination. As such, little weight can be attached to it as a material consideration in the determination of this application.

# Equalities and human rights

Due regard has been given to section 149 of the Equalities Act 2010. No impacts have been identified.

Consideration has been given to human rights. No impacts have been identified through the assessment and no comments have been received in relation to human rights.

# Public representations

The application received no contributions from public representatives

material considerations

No material considerations were made.

non-material considerations

• No material considerations were made.

#### Overall conclusion

The proposal does not comply with the development plan as it does not comply with LDP policy Hou7. It will have a materially detrimental effect on the living conditions and amenity of nearby residents. It does not comply with the objectives of SPP, as it will not contribute towards sustainable development and a sustainable community. There are no material considerations that outweigh this conclusion. The proposed change of use is unacceptable.

# **Section C - Conditions/Reasons/Informatives**

The recommendation is subject to the following;

1. The proposal is contrary to Local Development Plan Policy Hou 7 in respect of Inappropriate Uses in Residential Areas, as the use of the property as a short stay let will have a materially detrimental effect on the living conditions and amenity of nearby residents.

# **Background Reading/External References**

To view details of the application go to the **Planning Portal** 

Further Information - Local Development Plan

Date Registered: 11 April 2022

**Drawing Numbers/Scheme** 

01, 02

Scheme 1

**David Givan Chief Planning Officer PLACE** The City of Edinburgh Council

Contact: Benny Buckle, Assistant Planning Officer E-mail:benny.buckle@edinburgh.gov.uk

# Appendix 1

# **Consultations**

No consultations undertaken.